

# Allocation Policy Draft

A Housing Options Approach For Rotherham

June 2014

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### 1. General Guidance

**1.1 Introduction** The Council has re-evaluated and re-drafted its Allocation Policy, practices and procedures to take account of the requirements of the Housing 1996 Part VI and VII, the Homeless Act 2002, the Localism Act 2011 and the new CLG Code of Guidance for Allocations. The content of this document reflects an entirely new approach to the letting of accommodation based on need and choice. In reviewing the Allocation Policy the local housing authority have had regard to:

- o Rotherham's Homelessness Strategy,
- Rotherham's Tenancy Strategy

Before we have adopted the new Allocation Policy various organizations, including customers, statutory and non statutory agencies have had the opportunity to comment and feedback has informed the changes. A copy of the draft scheme will be sent to every private registered provider of social housing and registered social landlord with which we have nomination arrangements with.

The Council's new Allocation Policy focuses on helping people in greatest housing need to gain access to suitable and appropriate accommodation. The Allocation Policy aims to make best use of the Council's available housing stock and will compliment other services we provide that advise applicants about other housing options available to them provided by the Council and other Landlords as well as Owner Occupation.

The term "Allocation of accommodation" is when the Local Authority selects a person to be either:

- a secure or introductory tenant of accommodation held by the authority
- nominates a person to be a secure or introductory tenant of accommodation held by another housing authority
- nominates a person to be an assured tenant of accommodation held by a Private Registered Provider (or Registered Social Landlord in Wales) (s.159(2))

By using a range of landlords within "Key Choices" Scheme we aim to:-

- Change the culture from one of "gate keeping" to one of customers exercising choice and empowerment.
- Ensure we let properties fairly.
- Lettings are appropriate and sustainable.
- Stimulate new markets and interest in social housing to improve our image and market perceptions.
- Contribute to sustainability, neighbourhood renewal by creating mixed and balanced communities.

Full details, of each landlord participating in "Key Choices" can be found at the end of this policy document.

#### 1.2 Allocation Policy Overview

**Policy Overview** - Rotherham will allocate housing accommodation in accordance with our Allocation Policy. The Housing Act, 1996 Part VI and the Homeless Act 2002 require that each Housing Authority shall have a policy for the letting of housing. The Act specifies groups of people who must be given reasonable preference in the scheme. Subject to these provisions the Council can decide the principles on which the scheme is to be framed.

Rotherham's Allocation Policy meets the requirements of the Housing Act 1996, the Homeless Act 2002 and the Localism Act 2011 and is based on choice, need and date of application and ensures that the needs of local people are met that cannot be provided by the market or afforded by households. In conjunction with the Housing Acts the Policy will aim to ensure that access into housing is based on:

- $\Rightarrow$  sufficient advice, assistance and information to make informed choices about housing options available
- $\Rightarrow$  fair and equal access to available accommodation
- $\Rightarrow$  a choice of accommodation or the opportunity to express preference about the housing accommodation to be allocated

The Housing Act, 1996, the Homeless Act 2002 and the Localism Act require that reasonable preference is given to:

- people who are homeless (within the meaning of Housing Act 1996 Part VII;
- people who are owed a duty by any local housing authority under section 190(2), 193(2) or 195(2) (or under section 65(2) or 68(2) of the Housing Act 1985) or who are occupying accommodation secured by any such authority under section 192(3);
- people occupying unsanitary or overcrowded housing or otherwise living in unsatisfactory housing conditions;
- people who need to move on medical or welfare grounds (including any grounds relating to a disability); and
- people who need to move to a particular locality in the district of the authority, where failure to meet that need would cause hardship (to themselves or to others).

In addition Rotherham's Allocation Policy will also give preference to:

- ⇒ Customers unable to return home from hospital, as their current property does not meet their medical needs and temporary accommodation would be inappropriate or they require immediate rehousing preventing an admission to hospital or institution.
- $\Rightarrow$  Ex Service Personal and their families who are leaving the Armed Forces (or who have left in the past 5 years) and have no accommodation to return to

- $\Rightarrow$  Customers leaving temporary or supported accommodation schemes
- $\Rightarrow$  Households that are subject to adult or child safeguarding issues
- ⇒ Households who need to move to a particular area in the district to avoid hardship to themselves or others. This includes those who give or receive care or need to access specialist treatment. In these circumstances an established medical need must be demonstrated such as mental illness or disorder, physical or learning disability, or progressive medical condition.
- $\Rightarrow$  RSL and Council Tenants that wish to move to a smaller property that they are under occupying

Rotherham's Allocation Policy is also framed to take into account: qualifying criteria including:

- the financial resources available to a person to meet their housing costs;
- behaviour of a person (or of a member of his household) which affects his suitability to be a tenant;
- local connection which exists between a person and the authority's district.

#### 1. 3 Delivering a Quality Service

Throughout the allocation process all customers will receive quality information about the service available to assist them in making informed choices about their future home.

We will ensure all our customers have access to quality housing that meets their housing need.

The Council's current services standards for letting homes are:

- All details of the customer's application will be treated with due care and will be completely confidential. Information will only be shared with other landlords where the applicant gives a signed declaration giving permission for this to take place
- We will give advice and assistance of the highest quality concerning all housing options available to the applicant.
- Customers will be told if they have been successful in the bidding process, and be contacted to arrange a convenient appointment time to verify their application details.

#### 1.4 Equalities and Diversity in Action

Rotherham MBC has a responsibility to serve the needs and promote the interests of all who live or work in the Borough, or who use its services. The Council's Corporate Equalities Strategy works towards developing services, facilities and working

practices, which are equally accessible to and appropriate for all its customers, irrespective of their gender, age, race, sexuality, disability or income.

Rotherham MBC is committed to the principles set out in the Equalities Act 1010 and the Equalities Standard for local government. A key element of the Equalities Standard involves carrying out an Equalities Impact Assessment on all existing and, in particular, new policies to ensure they DO NOT have an adverse impact on or have any that can be justified on a particular group. An Equalities Impact Assessment has been carried out in October 2013 to the Allocation Policy and will be reviewed following implementation.

The Allocation Policy is intended to improve community cohesion and will increase opportunities for applicants to move between neighbourhoods and communities. This will be done through the provision of information on the adverts regarding the local area, such as nearest schools, doctor's surgeries and leisure facilities. The Key Choices website also links to "up my street" where customers can search for a wide range of facilities including mosques, churches etc.

We will provide information in languages other than English, in Braille, Large Print and Audiotape. All reception areas will be fitted with a hearing loop.

**1.5** Support for Vulnerable People – Vulnerability can be a result of being in urgent housing need or a result of health or social welfare issues. Individuals who are vulnerable will be supported by officers and agencies who will be sensitive to their needs. Types of support which will be offered are:

- Display property adverts in a range of media outlets.
- Utilise picture symbols as an alternative to written text on property adverts.
- Provide a free email address, which can be used in all Libraries.
- Undertake home visits to explain the Allocation Policy.
- Send out lists of advertised properties, where customers cannot access any of the media outlets.
- Send out property information to carers or advocates.
- Inform applicants to alert to vacancies.
- Officers taking time to explain property and local area information.
- Enabling a proxy to be nominated to request properties on behalf of the applicant.
- Viewing a property with an advocate or carer.
- Viewing a property via video footage, of internal and external shots of the rooms, décor and surrounding area.
- Ensuring information meets the requirements of other language users, people with a disability and people with sight or hearing impairment.

Rotherham MBC's Supporting People Team have also helped to develop a range of floating support schemes, which are aimed to help vulnerable people in developing life skills and supporting customers within their home. There are a number of different agencies that are part of the Supporting People Programme with support packages designed to meet individual need.

#### **1.6 Monitoring the Scheme**

The Council will seek to ensure that its Allocation Policy is being operated fairly in respect of all sections of the community in Rotherham.

Monitoring systems will be developed to enable performance to be reviewed against the stated objectives and any necessary changes to be made. Housing Register applicants will be asked to voluntarily provide details of their ethnic origin so that we can gather evidence to test whether the Allocation Policy is being administered fairly.

All elements of the Allocation Policy will be closely monitored through Key Performance Indicators. This is to ensure that:

- We are meeting housing need in the Borough
- Housing trends are being monitored
- Equality is achieved and diversity supported
- Information is collated for Government and other bodies
- We are offering a customer focussed letting scheme
- There is a reduction in refusal rates
- Void turn round times are not increasing
- There is sustainability within the estates
- Vulnerable people are not excluded

**1.7 Right to Request a Review** - The Allocation Scheme will also ensure that applicants has the right to request the authority to inform them of any decision about the facts of their case which is likely to be, or has been, taken into account in considering whether to allocate housing accommodation to him; and has the right to request a review of a decision mentioned in paragraph (b), or in section 160ZA(9), and to be informed of the decision on the review and the grounds for it.

The applicant has a right to request a review if an applicant(s) disagrees with the Authority's decision relating to applications to join the Housing Register and subsequent offers of properties including:

- if an applicant believes that they are in the wrong band, or that their band has been changed unfairly;
- cancellation following a Housing Register Review;
- date of application;
- an offer has been withdrawn because the authority believe that the applicant has provided false information or has taken action which has made their circumstances worse
- where applicants have been suspended or excluded unfairly in the `customers view;
- offers of property made; if an applicant believes that a property has not been allocated according to the allocation policy. For instance, if they expressed an

interest for a home, and were in the same priority band and had longer waiting time than, the successful applicant.

The applicant(s) must be informed of any decision concerning their application, in writing and giving the reasons for the action taken. Applicants or their representatives should in all cases be encouraged to make oral as well as written representations; this may be undertaken in person at the Neighbourhood Office or to an Officer visiting their home.

If the applicant(s) wish to exercise their right of review they must do so by providing reasons as to why s/he disagrees with the decision in writing to the Authority.

The appeal must be submitted within 28 days of the applicant receiving the decision letter concerning their application.

#### 1.8 Housing Options

In order to ensure households who may no longer qualify for social housing in Rotherham, either because they have not lived in the area long enough, or because they cannot demonstrate that they qualify for other reasons, we operate a housing options approach alongside the housing register. This will include help to access alternative housing in the private sector.

The Allocation Policy aims to work closely with applicants in providing information on all housing options with a focus on meeting the individual needs of applicants.

We will promote a wide range of housing options and will work closely with applicants. Advice will be based on comparing the applicant's housing needs **and** preferences, aspirations financial resources with the range of housing options available to the applicant.

The aim of will be to:

- provide information on all housing options with a focus on meeting the needs and aspirations of individual applicants
- improve the quality of information, advice and support available to help applicants in housing need find suitable and affordable housing
- agree with the applicant on realistic achievability of their preferred housing option
- provide a framework, timetable and plan for applicants wishing to live independently, giving access to supported housing or moving from supported accommodation to more independent living
- agree a number of action points for the applicant to follow to take more control of their housing situation
- any necessary referrals can be made to appropriate support agencies

The range of housing options that will be explored are:

**HOUSING ASSOCIATIONS (RSL)** - As well as Council housing, there are other social landlords with rented properties in Rotherham. RSL's are "not for profit" organisations that have different types of property to rent, which includes homes for young people, families and older people.

Most of the RSLs are working together with the "Key Choices" scheme to provide a wider selection of properties for rent. Individual property adverts will identify who the landlord is, and you need only apply to the Council. This means that only one waiting list application form has to be completed and will be considered by the Council and all the Housing Associations who are part of this scheme. Applicants can make a request for an advertised housing association property.

Before making an offer of a tenancy, the housing association will check whether the applicant meets its own rehousing rules.

There is a list of all housing associations which have homes in the Rotherham area available at the Key Choices Property Shop and all Neighbourhood Offices.

**PRIVATE RENTING** - Private rented properties that are advertised through the "Key Choices" will be expected to comply with a range of standards, covering issues such as gas, electric and fire safety and general maintenance.

**PRIVATE RENTED - BOND SCHEME** - Robond is an agency that runs a bond scheme to help people to access private rented properties when they do not have enough money for a rent deposit. The Neighbourhood Office or the Housing Choices team can give further information and make referrals.

**PRIVATE RENTED – RENT GUARANTEE SCHEME** – Rotherham Credit Union offers a savings and loan service for customers with low incomes to enable them to borrow the rent in advance and repay at an agreed affordable repayment rate.

**HOMESWAPPER MUTUAL EXCHANGE** - provides an online mutual exchange database, with an online self -service function that enables customers who are already tenants the facility to transfer both locally and nationwide. Homeswapper can be found at <u>www.homeswapper.co.uk</u>

Both secure council and housing association tenants in England, Wales, Northern Ireland and Scotland, who occupy permanent accommodation, have a legal right to exchange their tenancies under Section 92 of the Housing Act 1985.

Before a mutual exchange can take place both exchange partners must get their own landlord's permission. The landlord has 42 days to notify the tenant in writing if they agree to the exchange taking place. An exchange can only be refused on one of the following specified schedule grounds, which are set out in Schedule 3 of the Housing act 1985.

**SHARED OWNERSHIP** – Is a form of home ownership designed for people who choose to buy a home but cannot afford to make the full mortgage payments. It is designed to give applicants the chance to own their own home in stages. Shared

ownership is where the applicant can buy a share of a property, paying a mortgage on that share and rent on the remaining share. The initial share is normally between 25% and 75%. The applicant must be made aware that in addition to making rent and mortgage payments; the applicant is responsible for most of the normal costs of home ownership.

**HOMEBUY** –The Government's Homebuy agent for West and South Yorkshire is a one stop shop for information and applications for low cost home ownership schemes across the area. The Homebuy agent provides information on different schemes:

**FIRST BUY** – this is a government backed scheme that aims to help certain groups of people who cannot afford to buy a home on the open market without assistance. FirstBuy works through a joint loan of 20% from the Government and the builder, which means that eligible purchasers only need put down a 5% deposit and obtain a 75% loan-to-value mortgage. The loan is repayable at the end of the 25 year mortgage term or when the property is sold. To be eligible, purchasers must be first time buyers and the total household earning should be less than £60,000.

**NEW BUILD HOME BUY** – New build flats and houses are sold with the Government's backing on shared ownership, leasehold basis. The minimum share a customer can buy is 25% and the maximum is 75%, although the initial share is determined by the landlord. The rest of the share belongs to the landlord. Customers arrange a mortgage for the share they want to buy and will have to pay rent to the landlord on the share that they don't own. The customer has the option of increasing their share until they own 100 per cent of the property. This is known as stair casing.

**HELP TO BUY MORTGAGE SCHEME** – a Government backed mortgage scheme which helps borrowers to buy a home with just a 5 per cent deposit

**THE "RIGHT TO BUY"** – Council tenants have the "Right to Buy" and RSL tenants have the Right to Acquire, which means that they may be able to buy their home at a discount. There are rules about who can do this. The Council's or the RSL will be able to advise which people qualify to purchase their home under the Right to Buy or Right to Acquire regulations.

## HOUSING FOR OLDER PEOPLE OR HOUSEHOLDS WITH AN ASSESSED NEED FOR GROUND FLOOR ACCOMMODATION.

The properties are individual self-contained bungalows or flats that have 1 or 2 bedrooms. They have varying levels of adaptations some have level access showers, and are ramped for wheelchairs users.

Generally bungalows are available for people over the age of 50 with an illness or physical disability who would benefit generally from ground floor and level access accommodation. The Council's Rothercare service is available for people living in a bungalow this is our community alarm service that provides a 24 hour response, 365 days per year. It is an alarm service provided by Rotherham MBC to help people live safely in their own homes. This service is for anyone living in Rotherham either in private, rented or owner-occupied accommodation. It is available to anyone regardless of their age or personal circumstances who feels they may be vulnerable. There is a separate charge for these services, with Rother Care the tenant must also

have a telephone landline installed. Tenants are individually assessed for a Health and Well Being visit which is Free of Charge.

Where Rothercare is already installed the provision of Rothercare remains a condition of the tenancy and associated charges must be paid by the current and tenant. The properties remain exempt for the Right to Buy. New tenants of these properties with Rothercare also require the installation of a telephone land line. (Cabinet Member Minute 45 of 6th September 2010.) This amendment reflected the recent change to GSM dialler policy approved by the Cabinet Member for Health and Social Care on 12th July, 2010, Minute No. H12 refers

**EXTRA CARE HOUSING** – Offers a new way of helping individuals over the age of 55 to live independently and gives the security and privacy of a home with a range of facilities on the premises.

**REMAINING IN YOUR OWN HOME** – Sometimes the best course of action is for customers to stay living where they are, rather than look for a new home. The Neighbourhood Champion can provided advice or signpost to another agency depending on the reason for moving, but there are a number of services which may be able to help with:

- Facing eviction or in arrears
- Experiencing Domestic Violence
- Requiring aids and adaptations
- The private rented home needs repairs
- Family breakdown Family Mediation Services
- Help for Home Owners with Grants

# 2. The Housing Register - Who will qualify to go on the Housing Register?

**2. 1 People subject to immigration control do not qualify for public sector housing**. The rights of persons from abroad to social housing is decided by the Government and the rules may change from time to time.

To qualify for housing assistance, an applicant must be eligible for housing allocation.

The Housing Act 1996 defines the groups of people who are not eligible for assistance. These are:

- 'persons subject to immigration control' These people are defined by the Asylum and Immigration Act 1996, unless they fall within one of the classes of exceptions listed in the Homelessness Regulations
- anyone who is excluded from entitlement to housing benefit by s.115 of the Immigration and Asylum Act 1999
- other 'persons from abroad' where the Secretary of State has made regulations that they are not eligible for assistance

These rules imply that if someone is subject to immigration control then they are not eligible for housing allocation, unless they meet the criteria for one of the specified

classes of persons who are re-included back into eligibility by regulations made under the Housing Act 1996. (See Housing Allocation Procedure guide for more details.)

**2.2 Rotherham operates an Allocation Scheme with a Local Connection Criteria.** All applicants over the age of 16 seeking accommodation through Key Choices Letting Scheme must provide evidence that they have a local connection to Rotherham for a minimum of 3 years up to and including the date of application.

#### A person has a local connection where:

- They have lived for the last 3 years in Rotherham through their own choice.
- They are currently employed in Rotherham and have been for the last 3 years
- They have direct family who live in Rotherham and they have done so for the last three years. Direct family members include spouses, civil partners, parents, sons, daughters, brother and sisters.

This does not include residence where they have been rehoused in temporary accommodation in Rotherham by another Local Authority in resident in a bail hostel or other such accommodation, detained in the district under the Mental Health Act, receiving specialist hospital treatment, in occupation of a mobile home, caravan or motor caravan which is not placed on a residential site, in occupation of a holiday letting this includes a permanent building, hotel or bed and breakfast accommodation for the purposes of a holiday

#### Applicants exempt from the Local Connection Criteria are:

- Members of the Armed Forces and former personnel where the application is made within 5 years of discharge
- Bereaved spouses and civil partners of members of the Armed Forces leaving service family accommodation following the death of their spouse/partner
- Relationship breakdown and divorcees of Members of the Armed Forces at the time of application
- Serving or former members of the Armed Forces who need to move in urgent circumstances because of serious injury, medical condition or disability sustained as a result of their service irrespective of when the was.
- Homeless applicants accepted as owing a duty as defined in Part VII of the Housing Act 1996
- Applicants considered via the Witness Protection Scheme as agreed by the Housing Register and Advice Manager

#### 2.3 Applicants who will not qualify to go on the housing register

All housing applications will be treated on an individual basis, and therefore considered on their individual circumstances. The following applicants will not qualify to go on the housing register

• Applications with no local connection to Rotherham (see section 2.2 and exemptions)

- Applications that have been cancelled will not qualify to re-join the Housing register for 24 months. (See Section 3.6 Cancelled applications)
- Applicants who own their property anywhere in the world, which is adequate for their needs (including medical need) and can afford to purchase an alternative property on the open market. Owners includes properties which have secured loans, It also includes joint ownership when the applicant wishes to move with a family member who is the other owner.
- People who submit a Right to Buy application for the property they wish to transfer from (note that any live housing register application will be cancelled following submission of a Right to Buy application)
- Applicants with savings over £16,000 (with joint applicants both individual savings would be taken into account)
- Council and Housing Association tenants with breaches in their tenancy conditions that in the opinion of the Council, affects the applicants suitability to be a tenant.
- Council and Housing Association tenants who have breached their terms of their tenancy agreement and a Notice to Seek Possession or Suspended Possession Order have been issued and are still current.
- Applicants who have previously been evicted from a Council or Housing Association secure tenancy in the last 5 years due to breaches of their tenancy conditions

Unacceptable behaviour is defined which includes:

- (i) Owing serious rent arrears over £800.
- (ii) Failing to comply with a current or past tenancy agreement with a Council, housing association or private landlord which in the Council's opinion affects the applicant's suitability to be a tenant.
- (iii) Conviction for illegal or immoral purpose during the last 2 years.
- (iv) Causing nuisance and annoyance to neighbours or visitors during the past 2 years.
- (v) Committing certain criminal offences in or near the home and still posing a threat to neighbours or the community within the last 2 years
- (vi) Being violent towards a partner or members of the family within the last 2 years.
- (vii) Allowing the condition of the property to deteriorate.
- (viii) Allowing any furniture provided by the landlord to deteriorate due to ill treatment.
- (ix) Obtaining a tenancy by deception, for example, by giving untrue information.
- (x) Paying money to illegally obtain a tenancy.
- (xi) Having lost accommodation provided in connection with employment due to conduct making it inappropriate for the person to reside there.

In determining whether in the Council's opinion an applicant qualifies to join the register due to their behaviour, the Council will consider the following:

- Has the applicant any mental health issues that need to be taken into account.
- In the Councils' opinion would the unacceptable behaviour affect their suitability to be a tenant?

• At the time of the application, is the applicant still unsuitable to be a tenant by reason of that behaviour, or the behaviour of a member of his household?

Where an applicant does not qualify to join the Council's Housing Register scheme they will be entitled to re-apply if s/he considers that the local authority should no longer treat them as ineligible. For example see below rent qualification, an applicant has been determined that they don't qualify due to serious current or former rent arrears of over £800 they may reapply when they have cleared the arrears in full or kept to a repayment arrangement which reduces the debt by at least 25%.

#### 2.5. The Rent Policy regarding qualification for Allocations

This section of the policy applies to applicants with cumulative outstanding debt to the Council, Housing Associations or Private Landlords that are based in Rotherham. Outstanding debt would include rechargeable repairs/ damages, rent in advance loans, furnished or district heating charges, and money owed to Key Choices Property Management.

Consideration will be given in respect households in Priority Need and vulnerable customers, who often lead quite chaotic lifestyles and have accumulated debt often through no fault of their own.

A tenant is liable to pay rent to the Council. If the tenant is claiming housing benefit it is the tenant's responsibility to provide full and correct information to the Housing Benefit Section and also inform the Housing Department how the claim is progressing.

- Applicants in all groups will not qualify to join the housing register if their debt exceeds £800 (see above section 2.3)
- All applicants with debt less than £800 in all groups will be allowed to join the register but will be placed in suspension. The application will remain placed in suspension until the arrears have reduced by 25%. It will be the responsibility of the applicant to inform the Council when the debt has reached the eligible level. The agreed 25% will be calculated from the highest amount of debt to the specified amount required at this point they would be taken out of suspension and then will be allowed to bid and be made an offer. Eg The highest level of accumulated debt 2 years ago was £400, the household must have reduced this debt by at least 25% (£100) and they will then become eligible to bid for properties and for an offer of Council housing when the arrears have reduced to at least £300.
- Those applications that are placed in suspension will remain until the applicant has informed us that they have either:
  - cleared the account
  - reduced the debt by at least 25% to an agreed amount

**Safeguarding vulnerable applicants with debt.** Whilst seeking to suspend tenants with outstanding debts owed to the Council, it is also important to provide appropriate safe guards for vulnerable applicants

All new applications are verified at the point of registration and prior to an offer of accommodation. The verification process involves undertaking checks on various databases which will confirm if the applicant has any outstanding debt. Where there are debts of any amount and the customer hasn't indicated on their application form that they are in urgent priority housing need; the customer should be contacted to reconfirm their personal circumstances. If there are no vulnerability issues or urgent housing needs identified following contact the applicant would be advised in writing that their application does not qualify and will be either excluded or suspended from the housing register until they inform us that their agreement has been met. The applicant would also be encouraged to get back in touch if their circumstances change.

All prospective tenants will undergo an affordability check as part of the offer process and the Council will have the "Right Not to Offer" a property to customers who cannot afford to take on the tenancy.

All applicants will be encouraged to open a basic bank account, and set up a direct debit or standing order form to pay their rent before a tenancy is offered

Delegated Powers will be given to the Housing Options Manager, who will consider urgent cases outside of the Housing Assessment Panel. The delegated powers decision will be made in consultation with the Housing Register and Advice Manager and Head of Housing Income and would have discretion and delegated powers to overrule the qualification rent policy.

The applicant would also be encouraged to get back in touch if their circumstances change. This would be reinforced in a paragraph included in the decision letter, which would also advice the applicant of their Right to Review the decision on qualification.

#### 2.6 Local Lettings Policies

In some instances there maybe a requirement to undertake Local Lettings or "sensitive lettings" in particular areas. Where this applies a Local Letting Policy will be adopted and this will be clearly set out in the Property advertisement, which will be accompanied by an explanation of the Local Letting Policy criteria for that property. The Local letting Policies are published on the internet or a hard copy is available on request.

Section 167 (2E) of the 1996 Housing Act enables authorities to allocate particular accommodation to people of a particular description, whether or not they fall within a reasonable preference category. This is the statutory basis for "Local lettings policies". Local Lettings Policies maybe used to achieve a wide variety of housing management and other housing policy objectives. So for example, local lettings policies may be used to lower or increase the proportion of older children/young adults on an estate; or to deal with concentration of deprivation by setting aside a proportion of vacancies for applicants who are in employment.

The local lettings policy will apply to a limited part of the local authority's stock, and will be closely monitored to ensure that it does not produce outcomes which are discriminatory, or conflict with the Authority's ability to provide for housing need. If a household in the shortlist does not meet the local lettings policy criteria, the applicant must be contacted to verify that the evidence is correct and up to date. Where a local lettings policy is applied a checklist (appendix 2a) must be completed to justify why an offer of accommodation has not been made.

Local Letting Policies will be applied in the following circumstances:

#### Where there is Housing Management Difficulties

Certain streets or blocks of flats may have experienced management problems in the past. Such management problems can include high vacancy rates, low demand and high instances of anti social behaviour. Large amounts of money can be spent on repairing fixtures and fittings that are damaged due to neglect or acts of vandalism. Further repair costs can also be incurred whilst properties are standing empty waiting for new tenants to be found.

We will take into account previous letting trends and demand and also whether there is reported evidence of anti social behaviour, from existing tenants and their visitors within the immediate locality (same block or street).

All Aged persons and Sheltered bungalow complexes will exclude applicants with management difficulties (Cabinet Member Report 19<sup>th</sup> April 2010. Minute No. 167)

#### 2.7 The Council reserves the Right Not to Offer a Property

In some cases the history of the applicant is not known until the applicant has made a bid and may appear at the top of the shortlist and be due to be made an offer. Where this will apply will include, but not be restricted to, if the applicant:

- Requests an area where they may be unable to sustain a tenancy from lack of support. For example in the case of an applicant with a medical priority on support grounds and the property requested is away from the support network.
- Requests a property that is too small for their family circumstances and this would lead to an unacceptable overcrowding or cramped living conditions of the property including non- statutory overcrowding as per the Allocation Policy.
- Has specific needs for disability adaptations and the property does not meet these requirements
- Where there is no local letting policy and the applicant or members of the household has been involved in anti social or criminal behaviour in the last twelve months.
- Where there is no local letting policy and the applicants has breached a condition of their current tenancy. e.g. rent arrears
- Where the applicant cannot afford to take on the tenancy

Individual cases that are being considered by Housing Assessment Panel for Band One status will also take the above criteria into account when making their decision.

Where the Council has reserved the right not to offer a property the applicant will be advised in writing of the reasons for this decision.

## 2.8 If you qualify to go on the Housing Register, how do I apply and make requests?

There are several ways to complete an application form:

- At any Customer Service Centre
- At the Key Choices Property Shop
- By electronic registration at www.keychoices.co.uk
- By telephone

If you are eligible and qualify to go on the housing register your application will be placed in one of the following bands:

- Band One (previously called priority plus)
- Band Two (previously called Priority)
- Band Three (previously called General Plus and General)
- Transfer Band (new band)

Rotherham Metropolitan Borough operates a Choice - Based Letting Scheme; all empty Council homes that are available for letting are advertised weekly. Applicants can view advertisements in a range of locations:

- On the internet at <u>www.keychoices.co.uk</u>
- On a mobile application on a smart phone
- On a self -service kiosks at any Customer Service Centre
- On a self service kiosks at the Key Choices Property Shop

The advertisements will be published from Tuesday at 12.01am to the following Monday at 12pm (midnight.)

Applicants can make a maximum of 3 requests per week at a range of outlets:

- By telephone to (01709) 336040
- In person at any Customer Service Centre, or at the Key Choices Property Shop
- Via an online request

All properties will be offered to the Priority One Band ahead of the other Bands. Properties will be advertised to the following quota 50% to Band Two and 40% to Band Three and 10% to Transfers.

Where there is no demand from the Band One or for the advertised Band then the properties will be offered as follows:

• Advertised to Band Two, and no demand then the Band Three Band will be considered next and if still no demand then the Transfer group will be next.

• Advertised to Band Three, and no demand then Band Two will be considered, and if still no demand then Transfers will be considered next.

• Advertised to the Transfer Band, and no demand then the Band Two and then Band Three will be considered next

**2.9 Direct Homes** - If a property has been advertised and no interest has been made from any suitable applicants, then this property will be advertised as a **Direct Home** and offered daily to the suitable/eligible applicant in the shortlist. The shortlist will be considered at the end of each day and will be offered in date turn order to Band One, then Band Two, then Band Three and then to a Transfer application. The offer won't be made on a first come first served basis.

Applicants who accept a tenancy including a Direct Home will have their application cancelled.

#### 3. How properties are allocated.

**3.1 Affordability** - Applicants should consider affordability prior to making a request. This is important in light of the measure in the Welfare Reform Act 2012 which will reduce Housing Benefit entitlement for working age social sector tenants who underoccupy their property.

Affordability Assessments - as part of the offer process during the "It's Your Move interview" all new tenants will undergo a detailed affordability assessment to determine their ability to sustain a Council tenancy. This will take account of under occupancy fees and additional charges such as furnished packages and district heating. If there is a risk about the applicant's ability to pay the rent a referral will be made to Tenancy Support or Money Advice to ensure the tenant has the necessary budgetary management skills to maintain the tenancy from the onset. This process will reduce the propensity for arrears to accrue at the start of each tenancy

As part of the offer process the Council will have the "Right Not to Offer" a property to customers who cannot afford to take on the tenancy.

All new tenants will be encouraged to open a basic bank account, and set up a direct debit or standing order form to pay their rent

#### **3.2 Declarations and Verification of Identity**

Section 171 of the Housing Act 1996 makes it an offence to withhold information that the Council reasonably require to assess an application, or to provide false information that leads to gaining a tenancy. We will take appropriate action, including possession proceedings, against anyone who gains a tenancy through knowingly providing false information. We will check if an applicant, or anyone in the household, is already registered. Only one application at any one time is allowed.

Before a property is offered for every applicant on the application form we must see at least two forms of proof of identity, and proof of current address. The applicant(s) sole or joint will be asked to provide photographic proof of identity. This will be at the application stage and prior to offer of accommodation. A photograph will be taken of the tenant where there is no other photo ID is available.

Applicant checks will be carried out at the time of application and offer stage on all members of the household applying to be re-housed. These checks will be made to confirm:

- Identity e.g. passport, Identity Card (issued to certain Foreign Nationals), photo-driving licence, birth certificate or written confirmation from a professional person or support agency
- Public Sector landlord references (where the applicant has previously held a public sector tenancy)
- Police checks usually where applicants have indicated an "unspent" conviction

#### 3.3 Offers

Applicants who have made requests, must inform the Council if they are unavailable. Eg going on holiday or into hospital. If the applicant is contacted by the Council and there is no response, a contact letter is sent giving the applicant 24 hours to make contact (during working time). If there is no response in the specified time period the application will be bypassed.

Where applicants have told us that they are on holiday or in hospital, the property will be held for no longer than 7 days.

If an applicant is short-listed for more than one property in the same week, they will be asked which property they prefer. If the keys are available in the same week the applicant can view all of these. All viewings will be classed as offers. The application will be cancelled following 2 refusals.

If an applicant has been short-listed for more than one property and the keys are not available then the applicant will be asked to choose which property they wish to view. The property that they accept will be classed as a firm offer and accepted.

Careful consideration has to be made in deciding whether a property should be classed as a withdrawal or refusal. If there are no genuine reasons for a refusal, such as: the garden is too large, or there is no off road parking, then this will be classed as a refusal as the information should have been attained from the advert.

#### **3.4 Bedroom requirements**

The Council will ensure that applicants are considered for the most appropriate type of property. The number of bedrooms required is assessed through the number of people to be re housed and the ages and gender of children.

Family houses will be allocated to couples that are either married, civil partners or cohabiting partners (2 bedroom only) and families with children **under the age of 18** will be eligible for houses..

The Allocation Policy considers that a woman who is pregnant (confirmation needed 21-24 weeks) would be considered as requiring a bedroom for the unborn child.

However the Welfare Reform will not consider awarding Housing Benefit in respect of the number of bedrooms until the child is born

In the Allocation Policy if she already has a child(ren), the unborn baby will be treated as if it were the same sex as one of the existing child(ren). A MATB1 form will be required as proof of pregnancy for the unborn child.

Single people who are not Council tenants and are pregnant and have provided proof at 21 – 24 weeks with a MATB 1 will be eligible for family accommodation before the child is born, as long as they are eligible on their date of application.

Single people who are Council tenants living in a flat will be eligible for family accommodation when their child is born.

If an applicant gives up a Council or Housing Association tenancy or is evicted for rent arrears, anti- social behaviour or other reasons the application will be cancelled from when their tenancy ended.

In accordance with Communities and Local Government (CLG) Code of Guidance the Allocation system must ensure that reasonable preference and flexibility is given to families that are separated who have carers, shared access, equal or staying access. Consideration can be given to families wishing to adopt or foster children and more bedrooms are needed to meet the adoption criteria. In cases of adoption or fostering a letter of supporting evidence is required from Children and Young People's Services.

Applicants may be considered for another bedroom in excess of their current assessed needs if they have shared access where a parent has the child up to the age of 18, to stay at least three nights per week. This will depend on the demand for properties in that particular area. It will not always be feasible to allow extra bedrooms for staying overnight or shared access. It is preferable that proof of access must be given e.g. solicitor's letter, court papers. A letter from the other parent maybe considered as proof. If proof is provided this will be acknowledged by letter which will contain the following statement:

"I am obliged to inform you that it is a criminal offence for an applicant of Council housing to provide false information regarding their circumstances, and it could result in the application being cancelled. If a tenancy is granted and it later transpires that it was granted on the basis of false information provided by the tenant, then the Council would have the right to issue Court proceedings to seek a possession order to end the tenancy."

If an extra bedroom is needed to give or receive care, supporting evidence would be needed e.g. reports from health care, carers or attendance allowance. A distinction should be made between a customer requiring 24 hour, seven days a week sleep over care, from a customer who only requires now and again sleep over care.

The Council will not offer a property if it will lead to a household being overcrowded.

Customers should consider the implications of the lettings criteria and a requirement upon them to provide evidence of compliance as a condition of an offer of a tenancy.

	What properties can I apply for										
	Bedsit	1 Bed Flat	2 Bed Flat	3 Bed Flat	2 Bed Maisonette	3 Bed Maisonette	1 Bed House	2 Bed House	3 Bed House	4 Bed House	Bungalows
Single Person	Yes	Yes	Yes	Yes	Yes	No	Yes	See key below	No	No	Assessment or age limit applies
2 Individual adults	No	No	Yes	Yes	Yes	Yes	No	No	No	No	Assessment or age limit applies
3 individual adults	No	No	No	Yes	No	Yes	No	No	No	No	Assessment or age limit applies
Single person with overnight access to children	No	Yes	Yes	Yes	Yes	Yes	Yes	See key below	No	No	Assessment or age limit applies
Couple	No	Yes	Yes	Yes	Yes	No	Yes	Yes	No	No	Assessment or age limit applies
Household with 1 child or (single mums expecting their first child on production of a MATB1)	No	No	See key below	See key below	Yes	Yes	No	Yes	Yes	No	Assessment or age limit applies
Household with 2 children / dependents	No	No	See key below	See key below	See key below	Yes	No	See key below	Yes	No	Assessment or age limit applies
Household with 3 children / dependents	No	No	No	See key below	No	Yes	No	No	Yes	No	Assessment or age limit applies
Household with 4 or more children / dependents	No	No	No	See key below	No	See key below	No	No	See key below	Yes	Assessment or age limit applies
				Colour Co	de to Rules						
Yellow		Ground floor flats only if child is under 12 years old									
Lilac	* Ground floor flats only if child is under 12 years old ** Children must be the same sex if they are over 8 years old and are to share a bedroom										
Blue	Council tenants under occupying 4 bedroom houses can apply for two bedroom houses										
Green		You can apply for this type of property									
Red				You	cannot apply	for this type of	fproperty				

#### Policy regarding occupancy levels

NOTE THAT: AFFORDABILITY CHECKS WILL BE MADE BEFORE A PROPERTY IS OFFERED, IF THE OUTCOME IS THAT THE APPLICANT CANNOT AFFORD TO TAKE ON THE TENANCY THE COUNCIL HAS A RIGHT NOT TO OFFER THAT PROPERTY

#### 3.5 The Banding on the Housing Register

In order to identify those in the most housing need in a fair, objective and sympathetic way we will use the information from the housing application and place in a band that best reflects the applicant's current circumstances.

Where a single applicant informs us of a change in circumstances, we will reassess his or her housing need and consider whether it is necessary to place the applicant in a different band or family category. The application will be changed from the date the customer advises of the change of circumstances. For example if a single applicant contacts the office on 1/1/2008 and advises of a birth of a child, which was on 2/2/1999 the change will be implemented from 1/1/2008 the date the customer approaches the service, not from the date of birth of the child.

Having determined the applicant's category of housing need, applicants will be placed on the Housing Register in one of the four bands from the date of assessment or from the date of receipt of the application and will be considered for rehousing in the date of application order. The applicant will retain their banding application date throughout the rehousing waiting period. \*The only time a change will be applied is if the applicant has a change of circumstances and moves bands or gives up a Council or Housing Association tenancy or is evicted for rent arrears or anti social behaviour, in these circumstances the application will cancelled from the date their tenancy ended.

Single applicants who subsequently add a joint applicant to their housing application will retain their application date,.

In all other circumstances where the household accepts an offer of accommodation their application will be cancelled, this also includes mutual exchanges.

#### 3.6 Cancelling applications

Applications will be cancelled in the following circumstances:

- transfer applicants on the housing register who then submit a Right to Buy application for the property they are transferring from
- is granted a tenancy by the Council or Housing Association
- has voluntary terminated their secure tenancy. (Note that: in exceptional circumstances where tenants have given up their tenancy eg due to having to move out of their property for a period of time, possibly due to needing care or support needs and terminates to avoid accruing arrears, their application will be cancelled on receipt of the termination but they will be able to reapply when their circumstances change
- has been evicted from a Council or Housing Association tenancy
- has abandoned they Council or Housing Association home
- does not reply to a waiting list review letter within 4 weeks
- has more than one application registered
- has been nominated to a Shared Ownership Scheme
- has succeeded or been assigned a Council Tenancy
- has been granted a new secure tenancy when a successor dies
- where a joint tenancy is granted their name will be taken off the Housing Register
- On accepting and signing a Mutual Exchange
- Has applied and accepted major adaptation work that meets their long-term needs
- Has refused two suitable offers of Council or Housing Association accommodation
- Has told us to do so

Once an application is cancelled for any of the above reasons the applicant will not be allowed to re-join the Housing register for 24 months

#### 3.7 Homeless Households

Where a household presents themselves as homeless or are threatened with homelessness, the local authority will offer assistance to prevent homelessness. Where homelessness cannot be prevented, the local authority will make a homelessness assessment.

A statutory main homelessness duty (s193) is owed where the authority is satisfied that the applicant is eligible for assistance, homeless unintentionally, priority need or vulnerable and has a local connection. If the applicant qualifies to join the Housing Register, and if a homelessness duty is owed the applicant will be place in Band 2.

Other homeless applicants who are owed a duty under s195 Part VII of the Housing Act 1996, as amended by the Homelessness Act 2002 are still entitled to appropriate assistance. Eg Homeless households not in priority need. If the applicant qualifies to join the housing register applicants these applicants will be placed in Band 3 of the Housing Register and will also have access to advice about securing alternative housing.

If an applicant is assessed under s190 Part VII of the Housing Act 1996 as intentionally homeless or if they satisfy the criteria for 'unacceptable behaviour' then the applicant will be deemed disqualified from the housing register. (see 'unacceptable behaviour') Applicants who are intentionally homeless will be offered advice and assistance to access private rented housing or Housing Association accommodation.

The revision of the code of guidance on the allocation of accommodation published in November 2002, states: "By virtue of s.167 (2B) and (2C) an allocation scheme may provide that no preference is given to an applicant where the housing authority is satisfied that he, or a member of his household, has been guilty of unacceptable behaviour serious enough to make him unsuitable to be a tenant of the housing authority; and the housing authority is satisfied that, in the circumstances at the time the case is considered, he deserves not to be treated as a person who should be given reasonable preference." This will apply in Rotherham's Allocation Scheme.

It is recognised that social rented housing is not the only tenure available to accommodate statutorily homeless households and where appropriate they will be supported to secure a private tenancy.

Households who have been assessed as statutory homeless are entitled to 1 offer on the Housing Register in Band 2 or a Private Rented Sector Offer, and are given time limits to their banding status and are listed on table 4.1. The homelessness duty will be discharged following acceptance or refusal of a suitable offer.

Homelessness households who have been assessed as statutory homeless who refuse a suitable offer of either Council, RSL or Private Rented Sector Offer will be moved to Band 3. Once the applicant refuses 2 offers in total their Housing register application is cancelled.

Homeless households who have been accepted as homeless for more than 6 months and who have been actively bidding will be considered by Housing assessment Panel to move to Band 1 (table 4.1) and will subsequently be made 1 suitable offer.

If the household has been actively bidding and have had no previous offers then subsequently refuse a successful bid in Band 1 their homelessness duty will end and they will move to the Band 3 and be entitled to 1 final offer on the Housing Register.

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#### 4. The tables below show descriptions of Bands:

**4.1 Band One – High Need (previously known as Priority Plus)** – all Vacant Council properties will be offered first to Band One .

Housing Assessment Panel will consider placing applications in one of four Bands but this will only be applied where the applicant is actively bidding. The award must be agreed by members of the Housing Assessment Panel, or Multi agency risk panel with at least 2 senior officers of the Council, one of which must be either the Housing Options Manager, Housing Register and Advice Manager or Coordinator or Homelessness Manager or Coordinator. In extreme urgent situations the award status can be considered by the Housing Options Manager under delegated powers.

Band One Award - The applicant will be entitled to choose up to 5 areas and be entitled to 1 offer of accommodation. When determining suitable areas the Housing Assessment Panel will consider the property household size, the type and size of property will be like for like, and subsequent stock, the turnover of a locality, the current demand, any support that maybe required and education of employment needs. The household will be advised by letter of the Housing Assessment Panel decision, including details of the property type and area they can bid for. Offers of accommodation will be dependent on confirmation that Care and Support Services are provided and funded where necessary.

In certain circumstances properties may not necessary be allocated in date order but be considered against pressing need and waiting time, such as adaptations within a property, associated risks and where the assessment recommends specific streets, or where a Band Two application has been waiting for a long period due to being restricted to certain areas due to support needs. For example a property is advertised in August 2013 and a Band One applicant is at the top of the shortlist dated 24/7/2013 but the applicant in Band Two has a date of 19/8/2010 and the property meets their needs due to being close to support needs.

With the exception of downsizing (due to financial difficulties), one offer of a property is allowed in Band One, if the offer is refused the applicant will lose their Band One status and their housing application will be moved to Band 3, where 1 remaining offer will be made. If the applicant has already had 2 offers the application will be cancelled following 2 refusals. Where a property is accepted the application will be cancelled. Time limits of 28 days is given to all applicants in the Band 1 If the applicant has not made a request and properties, which meet the household size and area of choice, have been available, the Band 1 status will be cancelled and the application moved to Band 3

BAND ONE	Status awarded by:	Details	Conditions
Leaving Her Majesties Armed Forces, or is a family member who has resided with the Service Personal and has no accommodation to return to. (As per Allocation of Housing Qualification Criteria for Armed Forces) (England) Regulations 2012 (SI 2012/1869)	Housing Assessment Panel or under Delegated Powers. Re-dated to date of housing assessment panel	<ul> <li>Armed Forces personal and their family who were serving in the regular forces at any time in the five years preceding their application for an allocation of social housing.</li> <li>Applies to bereaved spouses or civil partners or other family members where they will cease to be entitled, to reside in Ministry of Defence accommodation</li> </ul>	One Offer Do Not apply Local Connection rules Former members of the forces who are suffering from a serious injury, illness, or disability should be assessed by the Medical Assessment team Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.
Service Sector leaving employment and have no accommodation	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	1. Leaving employment where there has been a provision of Private Sector tied accommodation or Council tied accommodation and have no accommodation to return to This will only apply if conditions of employment have been met. Those applicants who have been dismissed will not be eligible.	One Offer Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.

Applicants who live in an Adapted property or Disabled Persons Unit (DPU) who wish to move once they no longer need the adaptation	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	This will only include households who were allocated the property due to a medical need for an adaptation and the member of the household that needed the adaptation no longer lives there. For example; the person that needed the adaptation has died or moved out.	One Offer Not restricted to 5 areas due to limited stock of DPU Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.
Multiple Priority Needs.	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	<ul> <li>People in the Priority Group with at least 2 reasonable preferences. The reasonable preference groups include:</li> <li>Where there is evidence of severe medical need the assessment has been undertaken by the Assessment Team.</li> <li>Assessed as Statutory Homelessness</li> <li>Requiring a move from supported or temporary accommodation</li> <li>Assessed as Statutory Over Crowded</li> <li>Homes Subject to Repair,</li> </ul>	One Offer Restricted to 5 areas Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.

Applicants who have been awarded medical priority who are terminally ill	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	<ul> <li>Renewal, Demolition, or Prohibition Order</li> <li>Victims of Domestic Violence</li> <li>Individuals engaging and receiving a drug or alcohol treatment programme</li> <li>Prolific Offenders not high risk</li> <li>People who require urgent housing because they have been diagnosed as terminally ill and life expectancy has been medically diagnosed.</li> </ul>	One Offer Not restricted to 5 areas Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.
Bed Blocking in hospital	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	• This is where the applicant is unable to return home from hospital because their property does not meet their medical needs, and where temporary accommodation would be inappropriate	One Offer Not restricted to 5 areas Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.

People subject to Multi- agency Risk Assessment Conferences MARAC meetings and are victims of Domestic Violence, or someone threatened with violence, including Adult Protection	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	•	Victim of Domestic Violence who have been subject to a Multi- agency Risk Assessment Conferences (MARAC) and the where the recommendation is rehousing	One Offer Restricted to 5 areas Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.
Homes Subject to Repair, Renewal or Emergency Prohibition Order, or where demolition through regeneration schemes results in only 25% of the scheme remaining occupied	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	•	This includes applicants in all sectors	One Offer Restricted to 5 areas Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.
Public Protection - High Risk Offenders subject to MAPPA - Witness protection	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	•	Cases where the Multi Agency Public Protection recommendation is re- housing Cases referred by police under witness protection programme	One Offer Restricted Areas to 5 areas as defined by MAPPA. The applicant will make requests in Key Choices and will only be offered a property following a suitability assessment by the Public Protection Unit of the police.

programme			Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.
Housing Management Lettings, and exceptional circumstances detailed in Section 5, such as decants due to fire or floods, customers experiencing violence and need to move for safety	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	<ul> <li>See decant procedure</li> <li>Housing Assessment panel report required</li> </ul>	One Offer Not restricted to 5 areas Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.
Households that are subject to adult or child safeguarding issues	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	<ul> <li>This includes cases where social services are involved, and where re- housing is recommended so that the family can be safe or live together in suitable accommodation. This may include care proceeding where suitable accommodation is</li> </ul>	One Offer Restricted to 5 areas Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.

		required in order to prevent a child being placed in Local Authority Care	
Households that are prospective foster cares or adopters that require suitable accommodation	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	Confirmation required from CYPS	One Offer Restricted to 5 areas Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled.
Ex offenders who wish to voluntary terminate their Council tenancy on sentencing as their prison sentence is more than 6 months. Housing Assessment Panel will consider the voluntary termination and determine the level of priority that will be awarded one	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	If the Housing Assessment Panel award Band 1 status, the application will be re- dated to the date of the panel meeting. The applicant will be encouraged to make requests 1 month prior to their release from prison	One Offer Restricted to 5 areas Time limited to 28 days, if no bids are made within 28 days or 1 offer is refused the application will move to band 3. If the applicant has already had 2 offers in total and these have been refused the application will be cancelled. Where offenders have voluntary terminated their tenancy, any live application will be cancelled. The person will be able to reapply to go on the housing register on release from

temporary accommodation, who are not actively bidding without any	Housing Assessment Panel or under Delegated Powers Re-dated to date of housing assessment panel	Suitability as defined in Section 17.1 of the Homelessness Code of Guidance and Section 193 (5) (6C) and (7) of Housing Act 1996 as amended by Homelessness Act 2002. The offer will which will either be a Private Rented Sector Offer, Council or Housing Association tenancy will be made in writing	prison One Offer Households living in temporary accommodation for more than 6 months or who have not made requests will be made 1 offer of accommodation within the meaning of section 193 Housing Act 1996 and the Localism Act will be made to discharge the Council's duty to homeless persons under that section of the Act. For the purpose of this provision the phrase 'actively bidding' means submitting bids for suitable available properties with the genuine intent of securing that available property.
are under occupying a family Housing association or Council home wanting to	<ul> <li>Housing Assessment Panel (HAP) or under Delegated Powers.</li> <li>Before HAP considers a case the following must be completed by the tenant:</li> <li>Registered for a mutual exchange on</li> </ul>	<ul> <li>Where there are occupants living in a Housing Association or Council family house and they wish to be re-housed separately to a flat or bungalow, Band 1 will be awarded to all applicants on separate applications</li> </ul>	One Offer - For downsizers in Band 1 status for under occupation for households living in family Social rented houses (RSL and Council) willing to move to a smaller property with fewer bedrooms. Re-dated to date of housing assessment panel Two Offers - If Band 1 is awarded by HAP to move to a home fewer less bedrooms, where council tenants financial appraisals indicate

fewer bedrooms, a house, flat or a bungalow. An assessment will still be required for households with medical needs or who require a bungalow.	<ul> <li>HOMESWAPPER</li> <li>Applied for Discretionary Housing Payments</li> <li>The tenant's financial means have been appraised by the Councils Money Advice Officer.</li> <li>Has maintained the tenancy effectively, there are no other breaches of tenancy at the property, the tenant owes no other debts to the Council and the property is in good condition and can be re-let easily at reasonable cost</li> <li>Is actively seeking work or training and have been seen and assisted by the Employment Solutions Officer (where appropriate)</li> </ul>	been refused a referral will be made by HAP to the Income team. The income team will consider whether the council tenant can be supported with top ups of weekly rent until they are rehoused (maximum value of £571.00 or 40 weeks rent.) If the tenant refuses 2 offers this rent top up payment will be recovered
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**4.2 Band Two- Medium Need (previously known as Priority Band**) These applicants have been awarded Band 2 (priority) through an assessment process has having some form of priority status. Offers are made in date order in Band 2.

In certain circumstances properties may not necessary be allocated in date order but be considered against pressing need and waiting time, such as adaptations within a property, associated risks and where the assessment recommends specific streets, or where a Band Two application has been waiting for a long period due to being restricted to certain areas due to support needs. For example a property is advertised in August 2013 and a Band One applicant is at the top of the shortlist dated 24/7/2013 but the applicant in Band Two has a date of 19/8/2010 and the property meets their needs due to being close to support needs.

Applicants are entitled to 2 offers of accommodation on the Housing Register; if these are refused then the application will be cancelled. Where a property is accepted the application will be cancelled.

Band 2	Status awarded by:	Details	Comments
Homeless or Threatened with Homelessness and in Priority Need	Homelessness Team	<ul> <li>Homeless or Threatened with Homelessness and in Priority Need</li> <li>Discharge of duty can be through a suitable private rented sector offer</li> </ul>	1 Offer in Band 1 or 2 which is time limited to 28 days. This can be extended by the Homelessness Team if a suitable property has not become available. If the suitable offer is accepted or refused then the Homelessness duty will be discharged. If the property is refused the application will move to Band 3 with one offer of Council housing remaining
Homes Subject to Repair, Renewal, Demolition or Prohibition Order,	Housing Strategy Team, Environmental Health Cabinet Member	Homes subject to Demolition or Prohibition Orders, whose property has been approved for demolition/clearance and where major works are required to a customers property making it inhabitable.	<ul> <li>Prohibition Orders Make requests in Key Choices- 2 offers</li> <li>Regeneration make requests in Key Choices - 2 offers.</li> <li>A Relocation Package will be offered to those affected by regeneration work</li> </ul>

		To be awarded Band 2     from the date of the     Cabinet Member decision	
Medical Needs	Assessment Team	<ul> <li>Medical needs include:         <ul> <li>severe and enduring mental health problems</li> <li>physical disability</li> <li>medical problems where a bungalow is required</li> <li>Individuals with a profound learning disability who would find it difficult to live independently. Individuals providing support, if the assessment identifies that care and support is given to the customer daily, that care given must be personal care e.g. assisting with bathing, dressing, medication etc.</li> </ul> </li> </ul>	<ul> <li>2 offers and time limited to 28 days</li> <li>Confirmation of the support to be obtained by Social Care Assessment (if one undertaken by Adult Services)</li> <li>Distance to provide care and family commitments will be taken into account</li> <li>The medical team have the right not to offer a property if it doesn't meet the applicants medical needs.</li> </ul>
Households who	Housing Register and Advice	Dated from the date the	2 offers
are in low paid work	Officer	applicant notifies the Council to	
who cannot afford to access or		advice of their circumstances.	Affordability check to be undertaken and the Council has the right not to offer a tenancy if

maintain other housing options such as home ownership or private rented			the applicant cannot afford to take it on. To assist households who are struggling to manage private rented or homeownership due to affordability
Relationship Breakdown	Housing Register and Advice Officer	Dated from the date the applicant notifies us of their relationship breakdown.	2 offers Where children are involved, information should be attained that details where the children will be residing.
		Existing applications that have been moved from the previous General group will be re-dated to the date of their first bid, or if no bids have been placed the date of the policy change (1/1/14) However, in some cases where there are households in housing need but have not made bids in the last 12 months, these will be considered and re-dated to when their circumstances changed. (Possibly due to the fact that some applicants may have considered making a bid but were put off because of their lengthy queue position)	Note: Where there are children under the age of 18, and both parents have an arrangement for at least 3 nights access, both applicants will be eligible for a house or a maisonette/ground floor flat. Note that they may be subject to bedroom tax. However if the parent is in receipt of Housing Benefit the parent who receives the Child Benefit will be entitled to bedroom tax that meets the size of the household. The other partner may only be entitled to a 1 bedroom rate.

Victims of Domestic Violence not subject to a MARAC	Homelessness Team Rotherham Women's Refuge Domestic Violence Coordinator (RMBC)	•	Victim supported by Women's Refuge, or Domestic Violence Officer (SY Police)	2 Offers 2 offers
Statutorily Overcrowded	Environmental Health	•	Statutorily Overcrowded, and the household requires larger housing	No time Limit due to lack of stock of 4 bedrooms.
Requiring Move on from Supported accommodation Assessed by Support Provider as ready to live Independently	Fleming Gardens Rush House Action Housing Youth Offending Supported Housing Action Housing Swallownest Court Browning Court Action for children Rotherham Mind SYHA Elliott Court Rotherham Women's Refuge Browning Court Any other supporting people funded accommodation projects in Rotherham	•	Applicants ready to live independently leaving Supported accommodation, will be categorised "ready to live independently" The Support Provider will inform the Homelessness team who will categorise and date their application. The date of (Please see comment box for 16/17 year olds.) the Band 2 status date will be the same date that the applicant moved into Supported Accommodation. ( this will ensure that the applicant moves quickly following assessment and will ensure that there is no	Young people living in Supported accommodation who are ready to live Independently – the Support Provider will contact Homelessness Manager who will arrange for the individual case to be considered at the next Moving On Panel. The Support Provider will attend panel and confirm that the young person is ready to live independently, and confirm that the young person has agreed to a support plan for at least 3 months, the category of the application will then be amended to SC Make requests in Key Choices- 2 offer If the applicant has lived in Supported accommodation for more than 6 months and are ready to live Independently –the application can be consider for Band 1 status.

Individuals engaging and receiving a Drug or Alcohol Treatment Programme for the last 6 months	PCT – DIP Homelessness officer		t 6 months and still tenancy agreement that or possess illegal drugs
Prolific Offenders, not a high risk to the Community	Probation Youth Offending team (YOT) Action Housing DIP Homelessness officer	Homelessness Office making requests then	rocess. Must be support services, DIP, . If the applicant is not the priority and celled. However this can fficer if a suitable

**4.3 Band 3** – Low Need (Previously known as General Plus and General) Households in the Band 3 will be entitled to 2 offers of accommodation. If these are refused the application will be cancelled. Where a property is accepted the application will be cancelled. If no bids have been made in the last 12 months the application will be cancelled.

Existing applications that have been moved from the previous General group will be re-dated to the date of their first bid, or if no bids have been placed the date of the policy change (1/1/14) However, in some cases where there are households in housing need but have not made bids in the last 12 months, these will be considered and re-dated to when their circumstances changed. (Possibly due to the fact that some applicants may have considered making a bid but were put off because of their lengthy queue position)

Band 3	Status awarded by	Details	Comments
Homeless applicants, not in priority need with no accommodation of their own, which are staying with family or friends on a temporary basis and have been asked to leave within 28 days.	Homelessness Team	<ul> <li>Homeless applicants, not in priority need where the authority does not owe the main homelessness duty, Where the applicant has no accommodation to call their own, and are staying with family or friends on a temporary basis and have been asked to leave within 28 days.</li> </ul>	2 Offers. Dated to the date the applicant informs the authority of the change of circumstances
Homelessness households who refuse a suitable/affordable offer of either	Homelessness team		Homeless Households are entitled to 1 offer before the homelessness duty is discharged. Following refusal in Band 1 or 2, the application is moved to this band 3, and will have 1 remaining offer on the housing register.

Council, RSL or Private Rented Sector Offer, and the homelessness duty has ended.							Once the applicant refuses 2 offers in total their Housing Register application is cancelled. No bids in the last 12 months the application will be cancelled
Households that have been moved from Band 1	Housing team	Register	and	Advice			<ul> <li>These include applications that:</li> <li>were time limited to 28 days in Band 1 and no bids were made within 28 days</li> <li>refused 1 offer in band 1</li> <li>Note that if the applicant has already had 2 offers in total and these have been refused the application will be cancelled.</li> </ul>
Private tenants or homeowners, who lack amenities or where the applicant cannot afford to maintain the rent or mortgage	Housing team	Register	and	Advice	•	Private tenants with lack of amenities – no hot/cold running water, inside toilet bath/shower, wash hand basin	Coded and dated on receipt or to the date of notification of circumstances An affordability check analysing income and expenditure will be undertaken to determine affordability
Families forced to live apart.	Housing team	Register	and	Advice	•	Families forced to live separately and apart who are neither tenants nor owners of a property living in lodgings, single use of a room or sharing rooms with another person or family	2 Offers. Dated to the date the applicant informs the authority of the change of circumstances

Mobile caravans or boats with no static amenities	Housing Register and Advice team	<ul> <li>and the accommodation is not large enough or appropriate for the family to live together</li> <li>Mobile caravans or boats with no static amenities</li> </ul>	
Overcrowded as defined by the bedroom space standard	Assessment made by Environmental Health	Locally Overcrowded	2 Offers. Dated to the date the applicant informs the authority of the change of circumstances
Renting unsuitable Council or Housing Association accommodation for children under 12. This includes a flat or a bedsit at all floor levels. Note that if the child reaches 12 before rehousing, the original date and category will remain unchanged.	Coded and dated on receipt or to the date of notification of change of circumstances by the Council. Single people expecting their first child will be placed in this group when the child is born.	<ul> <li>Upper floor Council flats</li> </ul>	2 Offers. Dated to the date the applicant informs the authority of the change of circumstances

If an applicant with children chooses to accept a Council tenancy which is a ground floor flat, commenced	Dated to the date the Council Tenancy commenced in the ground floor by the Council.	<ul> <li>Ground floor Council flats only</li> </ul>	2 Offers. If no bids are made in 12 months the application will be cancelled.
Applicants who wish to be considered for Council or Housing Association accommodation who are living on a permanent basis with family or friends and are ready to move on	Coded on receipt by the Council	Applicants with no accommodation of their own, who are living with family or friends on a permanent basis and now require re-housing	<ul> <li>2 offers – If no bids are made within 12 months the application will be cancelled</li> <li>Existing applications that have been moved from the previous General group will be redated to the date of their first bid, or if no bids have been placed the date of the policy change (1/1/14)</li> <li>However, in some cases where there are households in housing need but have not made bids in the last 12 months, these will be considered and re-dated to when their circumstances changed. (Possibly due to the fact that some applicants may have considered making a bid but were put off because of their lengthy queue position)</li> </ul>

4.4 Transfer Band	Status awarded by	Details	Comments
Existing Council or Housing Association tenants who have been a good tenant and have had no breaches in their tenancy conditions in the last 2 years.	Housing Champion to confirm eligibility of the tenant before the application is registered	The tenant's current property and garden must be in good clean and tidy condition, with no unauthorised repairs. A reference must be attained from the current landlord. Breaches in tenancy conditions are defined in the Tenancy Agreement and includes rent arrears and reports of any anti social behaviour	<ul> <li>2 Offers.</li> <li>If no bids are made in 12 months the application will be cancelled.</li> <li>Existing applications that have been moved from the previous General group will be redated to the date of their first bid, or if no bids have been placed the date of the policy change (1/1/14)</li> <li>However, in some cases where there are households in housing need but have not made bids in the last 12 months, these will be considered and re-dated to when their circumstances changed. (Possibly due to the fact that some applicants may have considered making a bid but were put off because of their lengthy queue position)</li> </ul>

#### 5. Housing Management Lettings

There are certain circumstances when vacant properties may not be advertised in the "Key Choices" letting scheme, and on some occasions properties may have been advertised but the accommodation is required for a Management Letting.

These will normally apply to the following situations where the Council and its partner landlords may need to use vacant properties for specific management purposes in urgent circumstances. Some of the reasons include:

- Emergency re-housing, for example accommodation maybe required following fire, flood or other major incident
- Witness protection scheme
- Safeguarding Adults or Children
- Housing for those leaving foster care or ensuring foster placements are available
- > Individuals re-housed through Multi Agency Public Protection Panel
- Customers who are in hospital and are well enough to return home, but their current home is not suitable for their needs; this is known as Bed Blocking and has direct financial consequences to the authority
- Customers who are experiencing violence and need to move to ensure their safety
- Provision of homeless temporary accommodation
- Other exceptional housing management reasons assessed by the Housing Assessment Panel, Risk Management Panel or Cabinet Member Report
- > Other Exceptional urgent housing management reasons.

In extreme urgent circumstances where cases require an immediate decision, the Director of Housing and Neighbourhood Services or the Housing Option Manager will consider the case and update the Housing Assessment panel at the next meeting.

#### 6. Furnished Homes

Applicants who have been offered a Council tenancy can choose to have a furniture package. Their application will be cancelled on taking a furnished home. A furnished charge is added to the rent account. The furniture charge is fully covered by Housing Benefit regulations for people on low incomes who would normally qualify.

There are different types of furnished packages to rent, which vary in cost.

#### 7. Announcement of the Allocation Outcome

To ensure that all Allocations are transparent the results will be published on the internet on the Key Choices website and made available at all Customer Service Centres and at the "Key Choices" Property Shop. The General feedback will include the details of:

• The type of property, locality and advertised group

- Total number of requests received for the property.Registration Date and category of successful applicant.

Anchor Housing Association Milestone Place 100 Bolton Road BRADFORD ED1 4HD	Chevin Housing Association Ltd 2 Carbrook Street Carbrook SHEFFIELD S9 2JE	English Churches Housing Group 3 Lindon House Sardinia Street LEEDS LS10 1BH
Tel: 0845 7758595	Tel: 0114 2443388	Tel: 0845 0707074
Equity Housing Group Ltd Armitt House Monmouth Road Cheadle Hulme Stockport Cheshire SK8 7EF	Habinteg Housing Association Ground Floor Beech House Woodland Park Bradford Road Chain Bar, Bradford BD19 6BW	Housing 21 1 Staithgate Lane Odsal BRADFORD BD6 1YA
Tel: 0800 733233	Tel: 01274 853160	Tel: 01274 744190
Johnnie Johnson Housing Trust Ltd Central Regional Office 109 Burngreave Road SHEFFIELD S5 9DF	North British Housing The Old County Court House Bank Street SHEFFIELD S1 2DS	Northern Counties Housing Association 77/79 Main Street MEXBOROUGH South Yorkshire S64 9ND
Tel: 0845 6041095	Tel: 0845 6044446	Tel: 01709 598800
Sadeh Lok Housing Association Trafford House 11 Halifax Road HUDDESFIELD HD3 3AN	Salvation Army Housing 33/35 New Chorley Road BOLTON BL1 4QR	Sanctuary Housing Association 52 Netherhall Road DONCASTER DN1 2PZ
Tel: 01484 435715	Tel: 0845 3000008	Tel: 0845 7573263
South Yorkshire Housing Association Southfields Grove Road ROTHERHAM S60 2ER	Yorkshire Metropolitan Housing Association 24 Cumberland Street SHEFFIELD S1 4PT	
Tel: 01709 820538	Tel: 0114 2765030	